Sonoma County Library

Basic Financial Statements

For the fiscal year ended June 30, 2019



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Independent Auditor's Report

Library Commission Sonoma County Library Santa Rosa, California

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Sonoma County Library (the "Library"), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America ("GAAP"); this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Library as of June 30, 2019, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.



Independent Auditor's Report (continued)

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, defined benefit pension plan and other postemployment benefits information, and management's discussion and analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 16, 2021 on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Library's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.

Printe a Brinksu LLP

Santa Rosa, California July 16, 2021



As management of the Sonoma County Library (the "Library"), we offer readers of the Library's financial statements this narrative overview and analysis of the financial activities of the Library for the fiscal year ended June 30, 2019.

Financial Highlights

- The assets and deferred outflows of resources of the Library exceeded its liabilities and deferred inflows of resources at June 30, 2019 by \$9,981,030 (net position). The Library's total net position increased by \$8,305,697 from the previous year.
- As of June 30, 2019, the Library's governmental funds reported combined ending fund balances of \$27,294,697, an increase of \$5,281,638 in comparison with the prior year. Approximately 32% or \$8,642,944 is available for spending at the Library's discretion (unassigned fund balance).
- As of June 30, 2019, the unassigned fund balance for the general fund was \$8,642,944 or 41% of the total general fund expenditures for the year ended June 30, 2019.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Library's basic financial statements. The Library's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements.

Government-wide Financial Statements

The government-wide financial statement portions of this combined reporting format are designed to provide readers with a broad overview of the Library's finances, in a manner similar to the private business sector.

The *statement of net position* presents information on all of the Library's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Library is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

Governmental Funds

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Library, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Library's funds all fall under the category of governmental funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements and focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Library maintains two major governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the general fund and the Measure Y special revenue fund. All of the non-major funds are aggregated and presented in a single column titled "Other Funds."

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found after the basic financial statement section of this report.

Required Supplementary Information

A schedule presenting budgetary comparison information for the Library's general fund is supplementary information required by generally accepted accounting principles and immediately follows the notes to the basic financial statements.

Government-Wide Financial Statements

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Library, assets exceed liabilities by \$9,981,030 at the close of the most recent fiscal year.

	As of	As of
Summarized Statements of Net Position	June 30, 2019	June 30, 2018
Cash and investments	\$ 26,019,421	\$ 21,243,953
Other current assets	2,681,245	2,017,049
Capital assets, net	6,074,831	5,151,575
Total assets	34,775,497	28,412,577
Deferred outflows of resources	6,599,053	5,633,303
Current liabilities	1,405,969	1,247,943
Non-current liabilities	27,926,475	29,965,083
Total liabilities	29,332,444	31,213,026
Deferred inflows of resources	2,061,076	1,157,521
Net Position		
Invested in capital assets	6,074,831	5,151,575
Restricted	14,216,566	10,076,582
Unrestricted (deficit)	(10,310,367)	(13,552,824)
Total net position	\$ 9,981,030	\$ 1,675,333
	For the	For the
	year ended	year ended
Summarized Statements of Activities	June 30, 2019	June 30, 2018
Revenues		
Program revenues	\$ 719,819	\$ 736,289
Property taxes	20,202,823	19,234,497
Sales tax	13,055,614	12,110,478
Investment earnings	794,346	163,057
Intergovernmental	1,277,880	82,773
Gain on sale of capital assets	2,963	-
Other revenue	118,373	124,042
Total revenue	36,171,818	32,451,136
Expenses		
Personnel	17,669,122	15,276,995
Materials	3,429,594	3,158,459
Depreciation	450,338	326,859
Other program expenses	6,317,067	5,108,270
Total expenses	27,866,121	23,870,583
Increase in net position	8,305,697	8,580,553
Net position (deficit) at beginning of year	1,675,333	(6,905,220)
Net position at the end of the year	\$ 9,981,030	\$ 1,675,333

Governmental Funds

General Fund

As previously mentioned, the Library uses funds to help control and manage resources for particular purposes. The Library's general fund reported a fund balance of \$13,078,131 as of June 30, 2019, which is an increase from a balance of \$11,791,721 at the end of fiscal year 2018. Factors in this increase included \$797,198 in state funding to backfill property tax losses from the 2017 wildfires. In addition, property tax revenue increased by \$968,236 from the prior year. These revenue increases were partially offset by an increase in salary and benefits expenditures due to the filling of open positions.

Special Revenue Funds

The changes in the special revenue funds from year to year were as follows:

- 1) Measure Y Fund The Measure Y fund accounts for the revenue and expenses associated with the Sonoma County Library Sales Tax Initiative, a sales tax measure passed in November 2016. Collection of this 1/8 of a cent sales tax began on April 1, 2017. The Measure Y fund balance increased from \$6,532,433 to \$10,375,942. The large surplus was mainly due to the difficulty in filling open positions that were created with the passage of the sales tax measure. Finding qualified individuals, the low unemployment rate and the high cost of living in Sonoma County are all factors that contributed to the recruiting difficulties.
- 2) Other Funds The balances and activities reported in the Other Funds column on the June 30, 2019 audit includes balances and activities reported in the G.E. Cromwell fund, Leoleon Hopkins, Gifts & Donations, and Other Funds columns on the June 30, 2018 audit. The fund balance in Other funds increased from \$3,688,905 to \$3,840,624 for the year ended June 30, 2019.

Capital Assets

The Library's investment in capital assets as of June 30, 2019, amounted to \$6,074,831 (net of accumulated depreciation).

Library's Capital Assets
(Net of Depreciation)

	2019	2018
Land	\$ 207,000	\$ 207,000
Construction in progress	144,439	-
Buildings	3,314,183	3,236,678
Vehicles	226,365	166,927
Equipment	2,182,844	1,540,970
Total capital assets, net	\$ 6,074,831	\$ 5,151,575

Additional information on the Library's capital assets can be found in Note E to these financial statements.

Long-Term Obligations

As of June 30, 2019, the Library had \$27,926,475 in long-term obligations.

	June 30, 2019		June 30, 2018	
Health reimbursement account liability	\$	138,686	\$	44,981
Compensated absences		1,237,751		1,140,188
Net pension liability		11,661,498		14,055,294
Other postemployment benefits		14,888,540		14,274,620
Total	\$	27,926,475	\$	29,515,083

The Library administration and Commission recognize the importance of addressing the pension and post-employment obligations. The Library is current with its ongoing payments to the California Public Employees' Retirement System ("CalPERS"); the calculation of the rate being paid includes the unfunded liability. A committee was formed, met and made recommendations to the Library Commission to address the unfunded liability related to the post-employment benefits during the year. These recommendations resulted in a revised Other Postemployment Benefits Policy in the 2018-19 fiscal year. Under the new policy the Library increased its annual contributions to the OPEB plan beginning in the fiscal year ending June 30, 2019. These increased contributions will reduce the net OPEB liability as of June 30, 2020. More detailed information about the Library's compensated absences is presented in Note B and J, the pension liability in Note F, and other post-employment benefits in Note G of the financial statements.

General Fund Budgetary Highlights

There were four variances between the budget and actuals in the General Fund that are worth noting for the year ended June 30, 2019. First, the actual tax revenue received was approximately \$1,960,000 higher than the budgeted amount because the property tax revenue increase was greater than anticipated. Salaries and benefits were under budget by approximately \$1,750,000. Intergovernmental revenue was over budget by approximately \$1,010,000, principally due to state backfill of property tax loss related to the 2017 wildfires. Operating expenditures were over budget by approximately \$600,000. This overage was mainly due to professional services.

Measure Y (Sales Tax) Budgetary Highlights

There were a few variances between the budget and actuals in the Measure Y Fund worth noting for the year ended June 30, 2019. Sales tax revenue received was approximately \$1,550,000 greater than anticipated. Salaries and benefits were under budget by approximately \$1,450,000. Operating expenditures and capital outlay were under budget by approximately \$800,000 and \$2,580,000, respectively.

Economic Factors and New Year's Budget

For fiscal year 2019-20, the two major sources of revenue for the Library, property and sales tax, are expected to increase due to positive economic trends. The Library budget includes funding for technological infrastructure improvements and expanded services and hours for the Roseland branch.

The Library's combined fiscal 2019-20 budgets includes a refresh of the Petaluma branch interior, leaseholder improvements to the Roseland branch, and significant contributions to the other post-employment benefits trust to reduce the unfunded liability.

Contacting the Library's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the Library's finances and to show the Library's accountability for the money it receives. Any questions about this report or requests for additional information may be directed to Ann Hammond, Chief Financial Officer, 6135 State Farm Drive, Rohnert Park, CA 94928.



	June 30, 2019
Assets	
Cash and investments	\$ 26,019,421
Accounts receivable	53,766
Sales tax receivable	2,114,548
Other assets	512,931
Capital assets not being depreciated	,
Land	207,000
Construction in progress	144,439
Capital assets (net of accumulated depreciation)	,
Building and improvements	3,314,183
Furnishings and equipment	2,182,844
Vehicles	226,365
Total capital assets, net	6,074,831
Total assets	34,775,497
Deferred Outflows of Resources	
Deferred pensions	3,723,861
Deferred OPEB	2,875,192
Total deferred outflows of resources	6,599,053
Liabilities	
Accounts payable and accrued liabilities	1,405,969
Noncurrent liabilities:	, ,
Health reimbursement account liability	138,686
Compensated absences	1,237,751
Net pension liability	11,661,498
Net OPEB liability	14,888,540
Total liabilities	29,332,444
Deferred Inflows of Resources	
Deferred pensions	2,061,076
Net Position	
Invested in capital assets	6,074,831
Restricted	14,216,566
Unrestricted (deficit)	(10,310,367)
Total net position	\$ 9,981,030

Statement of Activities

	For the Fiscal Year Ended June 30, 2019
Program expenses	
Personnel	\$ 17,669,122
Materials	3,429,594
Depreciation	450,338
Other program expenses	6,317,067
Total program expenses	27,866,121
Program revenues	
Operating grants and contributions	339,366
Charges for fines, fees and services	380,453
Total program revenues	719,819
Net program expenses	27,146,302
General revenues	
Property taxes	20,202,823
Sales tax - Measure Y	13,055,614
Investment income, net	794,346
Intergovernmental	1,277,880
Gain on sale of capital assets	2,963
Other	118,373
Total general revenues	35,451,999
Increase in net position	8,305,697
Net position at June 30, 2018	1,675,333
Net position at June 30, 2019	\$ 9,981,030

Balance Sheet - Governmental Funds

				June 30, 2019
		Special Rev	venue Funds	_
				Total
	General	Measure	Other	Governmental
	Fund	Y	Funds	Funds
Assets				
Cash and investments	\$ 13,763,360	\$ 8,407,056	\$ 3,849,005	\$ 26,019,421
Accounts receivable	53,766	-	-	53,766
Sales tax receivable	-	2,114,548	-	2,114,548
Due from other funds	22,606	-	-	22,606
Other assets	385,593	117,338	10,000	512,931
Total assets	\$ 14,225,325	\$ 10,638,942	\$ 3,859,005	\$ 28,723,272
Liabilities and fund balances				
Liabilities				
Accounts payable and				
accrued liabilities	\$ 1,147,194	\$ 240,394	\$ 18,381	\$ 1,405,969
Due to other funds	-	22,606	-	22,606
Total liabilities	1,147,194	263,000	18,381	1,428,575
Fund balances				
Committed:				
Capital improvement	273,657	-	-	273,657
Stabilization fund	4,159,325	-	-	4,159,325
Assigned	2,205	-	-	2,205
Restricted	-	10,375,942	3,840,624	14,216,566
Unassigned	8,642,944	-	-	8,642,944
Total fund balances	13,078,131	10,375,942	3,840,624	27,294,697

Total liabilities and fund balances

\$ 14,225,325 \$ 10,638,942 \$ 3,859,005 \$ 28,723,272

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position

	June 30, 2019
Total fund balances - governmental funds	\$ 27,294,697
Total net position reported in the statement of net position is different because:	
Capital assets used in governmental activities are not current financial resources	
and therefore are not reported in the governmental funds	
Capital assets, net	6,074,831
Deferred outflows of resources are reported in the statement of net	
position but not reported in the governmental funds	6,599,053
Deferred inflows of resources are reported in the statement of net	
position but not reported in the governmental funds	(2,061,076)
Long-term liabilities are not due and payable in the current period	
and therefore, are not reported in the governmental funds:	
Health reimbursement account liability	(138,686)
Compensated absences	(1,237,751)
Net pension liability	(11,661,498)
Net obligation for post-employment benefits	(14,888,540)
Total net position	\$ 9,981,030

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds

For the Fiscal Year Ended June 30, 2019

	Gener Fund		Measure Y	Other Funds	Total Governmental Funds	l
Revenues						
Property taxes	\$ 20,202	2,823 \$		\$ -	\$ 20,202,82	
Sales tax		-	13,055,614	-	13,055,61	
Fines, fees and services	380),453	-	-	380,45	3
Intergovernmental	1,27	7,880	-	-	1,277,88	80
Investment income, net	394	1,174	269,366	130,806	794,34	6
Grants and contributions		750	-	338,616	339,36	66
Other	118	3,373	-	-	118,37	3
Total revenues	22,374	1,453	13,324,980	469,422	36,168,85	55
Expenditures						
Current						
Salaries and benefits	16,045	5,044	3,724,881	-	19,769,92	2.5
Operating	5,03	,847	4,478,625	236,188	9,746,66	0
Capital outlay	14	1,115	1,277,965	81,515	1,373,59	95
Total expenditures	21,09	,006	9,481,471	317,703	30,890,18	80
Excess of revenues						
over expenditures	1,283	3,447	3,843,509	151,719	5,278,67	15
Other financing sources						
Sale of capital assets	2	2,963	-	-	2,96	53
Net change in fund balances	1,286	5,410	3,843,509	151,719	5,281,63	8
Fund balance at June 30, 2018	11,79	,721	6,532,433	3,688,905	22,013,05	9
Fund balance at June 30, 2019	\$ 13,078	3,131 \$	10,375,942	\$ 3,840,624	\$ 27,294,69	7

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

For the Fiscal Year End	ed Jı	ine 30, 2019
Net change in fund balances - total governmental funds:	\$	5,281,638
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which the capital outlay (\$1,373,595) exceeded depreciation		
expense (\$450,338) in the current period.		923,257
Certain pension expenses in the statement of activities do not require the the use of current financial resources, and therefore, are not reported as expenditures in the governmental funds.		312,514
The change in compensated absences reported in the statement of activities does not require the use of current financial resources and therefore, is not reported as an expenditure in governmental funds.		(97,563)
Certain health reimbursement account expenses in the statement of acitivites do not require the use of current financial resources, and therefore are not reported as an expenditure in governmental funds.		(93,706)
The change in the net obligation for post-employment benefits in the statement activities does not require the use of current financial resources and therefore, is not reported as an expenditure in governmental funds.		1,979,557
Increase in net position of governmental activities	\$	8,305,697

The notes to the basic financial statements include a summary of significant accounting policies and other notes considered essential to fully disclose and fairly present the transactions and financial position of the Sonoma County Library as follows:

Note A. Defining the Financial Reporting Entity

Note B. Summary of Significant Accounting Policies

Note C. Stewardship, Compliance and Accountability

Note D. Cash and Investments

Note E. Capital Assets

Note F. Defined Benefit Pension Plan

Note G. Other Postemployment Benefits

Note H. Deferred Compensation Plan

Note I. Commitments

Note J. Long-Term Obligations

Note K. Insurance

Note L. Related Party Transactions

Note M. Measure Y Sales Tax Revenues

Note N. Future Governmental Accounting Standards

Note A. Defining the Financial Reporting Entity

The Sonoma County Library (the "Library") is a joint powers agency established between the County of Sonoma (the "County") and cities in 1975 to provide library service on an equal basis throughout the County. On August 1, 2014, the joint powers agreement of the Library was amended. This amendment made changes to the governing body of the Library and ceased the Library's treatment as a component unit of the County of Sonoma. A full copy of the amended and restated JPA can be found on the Library's website at www.sonomacountylibrary.org.

The Library Joint Powers Authority (JPA) is now governed by an eleven-member Library Commission (the "Commission") which includes one appointee of the Sonoma County Board of Supervisors, one appointee each from the cities of Cotati, Cloverdale, Healdsburg, Petaluma, Rohnert Park, Santa Rosa, Sebastopol, and Sonoma, one appointee from the town of Windsor and one appointee jointly elected by the city of Santa Rosa and the Sonoma County Board of Supervisors.

Note B. Summary of Significant Accounting Policies

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information on the Library as a whole. The effect of interfund activity has been removed from these statements. The Library does not have any activities that are considered business-type activities.

The statement of net position presents the financial condition of the government activities of the Library at year end. The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Program expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

During the year, the Library segregates transactions in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at a more detailed level. The focus of governmental fund financial statements is on major funds. The major funds are presented in separate columns. Non-major funds are aggregated and presented in a single column.

Note B. Summary of Significant Accounting Policies (continued)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide basic financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. All assets and all liabilities associated with the operation of the Library are included on the statement of net position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Revenues from grants and donations are recognized as revenue as soon as all eligibility requirements imposed by the provider are met.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. Taxes other than property taxes, interest, certain state and federal grants and charges for services are accrued when their receipt occurs within ninety days of the end of the accounting period. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and capital leases are reported as other financing sources.

The Library reports the following major governmental funds:

General Fund

The General Fund is the principal fund of the Library. General tax revenues and other sources of revenue used to finance the fundamental operations of the Library are accounted for in this fund. General operating expenditures are paid from this fund.

Measure Y Fund

The Measure Y fund is a major fund that was established after the Sonoma County Library Sales Tax Initiative was passed in November 2016. The 1/8 cent sales tax began on April 1, 2017 and funds are exclusively used to supplement existing funding for library operations, maintaining and enhancing library hours, programs, acquisitions and, construction and modernization.

Other special revenue funds of the Library are non-major funds. Other special revenue funds are used to account for specific revenues that are assigned to expenditures for particular purposes.

Note B. Summary of Significant Accounting Policies (continued)

Encumbrances

Encumbrance accounting is employed as needed. Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded to reserve that portion of the applicable appropriation, is employed in the governmental fund types. Encumbrances outstanding at year-end are reported as reservations of the fund balances and do not constitute expenditures or liabilities because the commitments will be honored during subsequent years.

Cash and Investments

The Library's operating cash is pooled with the Sonoma County Treasurer except for other cash which consists of petty cash and a payroll clearing account. The County Treasurer also acts as disbursing agent for the Library.

Investments are stated at fair value in the statement of net position and the corresponding changes in fair value of investments are recognized in the year in which the change occurred. The fair value of investments is determined quarterly. Realized and unrealized gains or losses and interest earned on pooled investments are allocated quarterly to the appropriate funds based on their respective average daily balance for that quarter.

Capital Assets

Capital assets, which include land, buildings, improvements, vehicles, furnishings and equipment, are reported in the government—wide financial statements. Capital assets are defined by the Library as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost. Donated capital assets are recorded at the estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Capital assets of the Library, except land, are depreciated using the straight-line method over the following estimated useful lives:

Buildings	50 years
Building improvements	20-30 years
Vehicles	5-10 years
Furnishings and equipment	5 years

Note B. Summary of Significant Accounting Policies (continued)

Capital Assets (continued)

The Library's collection of library books is not capitalized. This collection is unencumbered, held for public exhibition and education, protected, cared for and preserved, and subject to the Library's policy that requires proceeds from the sale of these items to be used to acquire other collection items.

Compensated Absences

Library employees are entitled to certain compensated absences based on their length of employment. Employees may accumulate earned vacation benefits that can be accrued up to a maximum of 240 to 280 hours per employee based on years of service. Accumulation of vacation time in excess of this limit may be granted upon recommendation of the Director with confirmation by the Commission. Terminated employees are entitled to full payment of unused vacation benefits.

Employees may also accumulate unused sick leave benefits without limit. Accumulated sick leave benefits may convert to compensatory time for up to a maximum of four days determined by a sliding scale based on actual sick days used during the previous year. Employees separated from Library service, for reasons other than disability, may receive payment of 25% of the monetary equivalent of their accumulated unused sick leave benefit, not to exceed 500 hours. Employees separated from Library service due to disability may receive full payment for all unused sick leave. Employees retiring from the Library may choose to receive payment as described above or to have unused sick leave converted to additional service credit as provided by the Public Employees' Retirement System ("PERS").

A liability is calculated for all of the costs of compensated absences based upon benefits earned by employees in the current period for which there is a probability of payment at termination. The salary and related payroll costs used to calculate the liability are those in effect as of the end of the fiscal year. Because vacation and sick leave balances do not require the use of current financial resources, no liability is recorded within the governmental funds. However, this liability is reflected in the government-wide statement of net position.

Compensated absences are generally liquidated by the General Fund.

Note B. Summary of Significant Accounting Policies (continued)

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources.

This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expenses) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflow of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenues) until that time.

The Library's employee retirement plan and other postemployment benefit plan qualifies for reporting in this category. Refer to Note F and G for additional information on deferred inflows and outflows of resources.

Net Position – Government-wide Financial Statements

Net position represents the difference between assets and liabilities. "Net position invested in capital assets," consists of capital assets, net of accumulated depreciation reduced by the outstanding balances of any borrowing used for the acquisition construction or improvement of those assets. "Restricted net position" is reported as restricted if the use is constrained to a particular purpose. Restrictions are imposed by external organizations such as federal or state laws. "Unrestricted net position" consists of all other net position that does not meet the definition of the above two components and is available for general use by the Library.

Fund Balances – Governmental Funds

Governmental funds report fund balances in specifically defined classifications in accordance with the criteria established by GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. The Library classifies fund balances in to the following five categories:

Nonspendable fund balance – amounts that cannot be spent because they are either (a) not spendable in form or (b) legally or contractually required to be maintained intact.

Note B. Summary of Significant Accounting Policies (continued)

Fund Balances – Governmental Funds (continued)

Restricted fund balance – amounts with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance — amounts that can only be used for specific purposes determined by formal action of the Library's highest level of decision-making authority (the Library Commission) and that remain binding unless removed in the same manner. The underlying action that imposed the limitation needs to occur no later than the close of the reporting period.

Assigned fund balance – amounts that are constrained by the Library's intent to be used for specific purposes. The intent can be established at either the highest level of decision making, or by a body or an official designated for that purpose.

Unassigned fund balance – the residual classification for the Library's General Fund that includes amounts not contained in the other classifications. In other funds, the unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes.

The Library Commission establishes, modifies or rescinds fund balance commitments and assignments by passage of an ordinance or resolution. This is done through adoption of the budget and subsequent budget amendments that occur throughout the year.

When both restricted and unrestricted resources are available for use, it is the Library's policy to use restricted resources first, then unrestricted resources as they are needed.

Fund Balance Policy

The Library believes that sound financial management principles require that sufficient funds be retained by the Library to provide a stable financial base at all times. To retain this stable financial base, the Library needs to maintain unrestricted fund balance in its general fund sufficient to fund cash flows of the Library and to provide financial reserves for unanticipated expenditures and/or revenue shortfalls of an emergency nature. Committed, assigned and unassigned fund balances are considered unrestricted.

The purpose of the Library's fund balance policy is to maintain a prudent level of financial resources to protect against temporary revenue shortfalls or unpredicted one-time expenditures.

The Library's committed fund balances are comprised of the following:

Note B. Summary of Significant Accounting Policies (continued)

Fund Balance Policy (continued)

Capital improvement – The Library has adopted a policy to pay for priority projects to expand and/or improve the Library's services through the creation of new buildings/facilities, the addition of major new technology, or renovation of existing facilities. The funds in this category are determined using the Library's budget process and are based on its capital improvement plan.

Stabilization fund – The Library has adopted a policy and established a committed fund balance known as the stabilization fund. The stabilization fund is to be no less than 15.0% of the Library's annual operating expenditures in the current year's budget. The purpose of the Library's stabilization fund is (1) to insulate the Library program and service levels from large unanticipated one-time expenditures due to unforeseen circumstance and (2) to temporarily insulate the Library's programs and service levels from slower revenue growth that typically occurs during an economic recession. The allowable uses of the stabilization fund are as follows:

Emergency reserves – Half of the stabilization fund, or 7.5% of the Library's approved operating expenditures for the current fiscal, year, will be used in the case of unforeseen emergencies, including natural and man-made disasters, unanticipated major repairs or replacement of capital assets, or other cases in which the Library is faced with funding a large, unanticipated expenditure. Emergency reserves must begin to be restored during the next budgeted year, and the Library Director shall present a plan for the restoration within three months of its use.

Counter-cyclical reserves – the balance of the stabilization fund, or 7.5% of the Library's approved operating expenditures for the current fiscal year, may be used if the property tax projections fall below the level of the previous year. The reserves may only be used to maintain current expenditure levels and provide bridge financing during the first eighteen months of an economic downtum. Counter-cyclical reserves must begin to be restored within twenty-four months of their first use, and the Library Director shall present a plan for restoration within eighteen months of its use.

Interfund Transactions

The following is a description of the basic types of interfund transactions and the related accounting policies:

Quasi-external (charges for current services) – Transactions for services rendered
or facilities provided. These transactions are recorded as revenue in the receiving
fund and expenditures in the disbursing fund.

Note B. Summary of Significant Accounting Policies (continued)

Interfund Transactions (continued)

2) Non-operating transfers – Transactions to allocate resources from one fund to another fund not contingent on the incurrence of specific expenditures in the receiving fund. These transactions are recorded as transfers in and out in the same accounting period.

These amounts are eliminated in the statement of actives.

Property Taxes

Property taxes, including tax rates, are regulated by the State and are administered locally by the County. The County is responsible for assessing, collecting and distributing property taxes in accordance with state law. The County is also responsible for the allocation of property taxes to the Library. Article XIII of the California Constitution (more commonly known as Proposition 13) limits ad valorem taxes on real property to 1% of value plus taxes necessary to pay indebtedness approved by voters prior to July 1, 1978. The Article also established the 1975/76 assessed valuation as the basis and limits annual increases to the cost of living, not to exceed 2%, for each year thereafter. Property may also be reassessed to full market value after a sale, transfer of ownership, or completion of new construction. The State is prohibited under the Article from imposing new ad valorem, sales, or transactions taxes on real property. Local government may impose special taxes (except on real property) with the approval of two-thirds of the qualified electors.

The County has adopted the Teeter alternative Method of Property Tax Allocation known as the "Teeter Plan." The State Revenue and Taxation code allows counties to distribute secured real property and supplemental property taxes on an accrual basis resulting in full payment to the Library each fiscal year. Any subsequent delinquent payments and related penalties and interest will revert to the County.

Property taxes are recognized as revenue when they are levied for because they are considered to be both measurable and available. Liens on real property are established January 1 for the ensuing fiscal year. The property tax is levied as of July 1 on all taxable property located in the County. Secured property taxes are due in two equal installments on November 1 and February 1, and are delinquent after December 10 and April 10, respectively. Additionally, supplemental property taxes are levied on a pro rata basis when changes in assessed valuation occur due to sales transactions or the completion of construction. Property tax collection and valuation information is also disclosed in the County of Sonoma Comprehensive Annual Financial Report.

Note B. Summary of Significant Accounting Policies (continued)

Sales Tax Revenue and Receivable

Sales tax receivable represents the sales tax amount allocated to the Library through Measure Y as discussed in Note M, but uncollected at year end. Due to the nature of the sales tax receivable, management does not consider any portion uncollectible.

Sales tax revenues are presented net of administrative assessments by the State Board of Equalization in the amount of \$687,430.

New Accounting Pronouncements

The following Governmental Standards Board (GASB) Statement has been implemented in the current financial statements:

Statement	"Certain Asset Retirement	This Statement enhances comparability of			
No. 83	Obligations"	financial statements among governments			
		by establishing uniform criteria for			
		governments to recognize and measure			
		certain asset retirement obligations.			

The implementation of this new standard had no effect on the financial statements.

Rent Expense

Rent expense for the year ended June 30, 2019 amounted to \$466,080.

Estimates

The preparation of the basic financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note C. Stewardship, Compliance and Accountability

Budget and **Budgetary** Accounting

The Library Commission approves an annual appropriated budget for the General Fund to be effective July 1st for the ensuing fiscal year. The Library Director is authorized to transfer budgeted amounts within any character (group of accounts); however, any revisions that alter the total appropriations of any fund must be approved by the Library Commission. Annual appropriations that have not been encumbered lapse at year-end. Budgetary data is presented as required supplementary information.

Note D. Cash and Investments

The Library follows the practice of pooling substantially all cash and investments of all funds with the Sonoma County Treasurer except for petty cash and a payroll clearing account.

Investment Guidelines and Authorized Investments

The Library's pooled cash and investments are invested pursuant to investment policy guidelines established by the Sonoma County Treasurer and approved by the Sonoma County Board of Supervisors.

The objectives of the policy are, in order of priority: safety of capital, liquidity, and maximum rate of return. The policy addresses the soundness of financial institutions in which the County will deposit funds, types of investment instruments as permitted by the California Government Code, and the percentage of the portfolio that may be invested in certain instruments with longer terms to maturity.

Permitted investments include the following:

- U.S. Treasury and Federal agency securities
- Bonds issued by local agencies
- Registered State warrants and municipal notes
- Negotiable certificates of deposit
- Bankers' acceptances
- Commercial paper
- Medium-term corporate notes
- Local Agency Investment Fund (State Pool) demand deposits
- Repurchase agreements
- Reverse repurchase agreements
- Shares of a mutual fund average life
- Mutual funds and money market mutual funds
- Collateralized mortgage obligations
- Collateralized time deposits
- Joint powers authority pools
- Investment Trust of California (Caltrust)

A copy of the County Investment Policy is available upon request from the Treasurer at 585 Fiscal Drive, Room 100, Santa Rosa, California, 95403.

Note D. Cash and Investments (continued)

Investment in County Treasurer's Pooled Cash (continued)

Cash and investments as of June 30, 2019 are classified in the accompanying statement of net position as follows:

Investment in Sonoma County Treasury Pool	\$ 25,889,515
Other cash	129,906
	\$ 26,019,421

As of June 30, 2019, the Library's investments in the Treasury Pool managed by the County Treasurer has a weighted average maturity of 552 days. The credit rating and other information regarding the Treasury Pool for the fiscal year ended June 30, 2019 is disclosed in the County of Sonoma's June 30, 2019 Comprehensive Annual Financial Report.

The net increase in the fair value of the Library's investments in the Treasury Pool during fiscal year June 30, 2019, was \$329,713 and is included in investments earnings. This amount considers all changes in fair value (including purchase and sales) that occurred during the year. The net unrealized gain on investments held at year end amounted to \$210,867. The realized gains and losses from securities matured during the current fiscal year are recognized through the net change in the fair value of the investments held in the Treasury Pool.

The net increase in fair value of investments by fund, and included in revenue – investment income for the year ended June 30, 2019, is as follows:

General Fund	\$ 161,757
Measure Y Fund	114,319
Other Funds	53,637
	\$ 329,713

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value is to changes in market interest rates. As of June 30, 2019, the Library had no investments other than the cash and investments pooled with the County Treasury.

Note D. Cash and Investments (continued)

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party.

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

The California Government code and the County's invest policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the state or local governmental unit. California law also allows financial institutions to secure the Library's deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits. The California Government Code also limits the total of all securities lending transactions to 20% of the fair value of the investment portfolio.

The Library maintains other cash in a financial institution insured up to \$250,000 by the Federal Deposit Insurance Corporation ("FDIC"). At times, the cash balance may exceed the FDIC insurance coverage amount. Amounts in excess of the FDIC insurance coverage are collateralized. At June 30, 2019 the bank balance of cash held by the financial institution did not exceed the federal deposit insurance limit.

Note E. Capital Assets

Capital asset activity for the governmental activities for the year ended June 30, 2019, was as follows:

		July 1,	_	_			June 30,
		2018]	Increase	D	ecrease	2019
Capital assets, not being depreciated:							
Land	\$	207,000	\$	_	\$	-	\$ 207,000
Construction in progress		-		144,439		-	144,439
Total capital assets not being depreciated		207,000		144,439		-	351,439
Capital assets being depreciated:							
Buildings and improvements		4,639,502		240,855		-	4,880,357
Vehicles		309,960		82,347		(27,138)	365,169
Furnishings and equipment		3,041,330		905,953		-	3,947,283
Total capital assets being depreciated		7,990,792		1,229,155		(27,138)	9,192,809
Less: accumulated depreciation for:							
Buildings and improvements	(1,402,824)		(163,350)		-	(1,566,174)
Vehicles		(143,033)		(22,909)		27,138	(138,804)
Furnishings and equipment	(1,500,360)		(264,079)		-	(1,764,439)
Total accumulated depreciation	(3,046,217)		(450,338)		27,138	(3,469,417)
Total capital assets being depreciated, net		4,944,575		778,817		-	5,723,392
Total capital assets, net	\$	5,151,575	\$	923,256	\$	-	\$ 6,074,831

Depreciation expense relating to governmental activities amounted to \$450,338 for the year ended June 30, 2019.

Note F. Defined Benefit Pension Plan

Plan Description

The Library contributes to the California Public Employees' Retirement System ("PERS"), an agent multiple-employer public employee defined benefit pension plan. PERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. PERS acts as a common investment and administrative agent for participating public entities within the State of California. Benefit provisions and all other requirements are established by state statute and county ordinance. Copies of PERS' annual financial report may be obtained from its executive office: 400 Q Street, Sacramento, California 95814.

In September 2012, Governor Brown signed the Public Employer Pension Reform Act of 2013 ("PEPRA"). PEPRA went into effect on January 1, 2013. The impact of PEPRA on the Library retirement benefits is that all new employees are mandated into a new tier of PERS retirement benefits titled 2.0% at age 62 (PEPRA). As of June 30, 2019, there were 96 covered employees under the 2.0% at 55 (Classic) plan and 112 covered employees under the 2.0% at 62 (PEPRA) plan.

Funding Policy

Classic participants are required to contribute 7% of their annual covered salary. PEPRA plan participants are required to contribute 8.25% of their annual covered salary. The Library is also required to contribute at an actuarially determined rate. The rate for the year ended June 30, 2019, was 11.671% for the annual covered payroll and was established by PERS in connection with the June 30, 2016 actuarial study. The contribution requirements of plan members and the Library are established and may be amended by PERS.

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At June 30, 2019, the Library reported \$11,661,498 for its net pension liability. The net pension liability was measured as of June 30, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

For the year ended June 30, 2019, the Library recognized pension expense of \$1,908,904 in the government-wide statements. Pension expense represents the change in the net pension liability during the measurement period, adjusted for actual contributions and the deferred recognition of changes in investment gain/loss, actuarial gain/loss, actuarial assumptions or methods, and plan benefits. At June 30, 2019 the Library reported deferred outflows of resources related to pensions from the following sources:

Note F. Defined Benefit Pension Plan (continued)

Pension Liability, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Deferred Outflows		Deferred Inflows		
of	of Resources		Resources	
\$	8,493	\$	831,365	
	1,289,326		1,229,711	
	193,706		-	
	2,232,336		-	
\$	3,723,861	\$	2,061,076	
	of	of Resources \$ 8,493 1,289,326 193,706 2,232,336	of Resources of \$ 8,493 \$ 1,289,326 193,706 2,232,336	

Deferred outflows of resources and deferred inflows of resources above represent the unamortized portion of changes to net pension liability to be recognized in future periods in a systematic and rational manner.

The \$2,232,336 of deferred outflows of resources related to contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense (reduction of expense) as follows:

Year Ending June 30	Amount		
2020	\$	747,845	
2021		(165,391)	
2022		(1,017,044)	
2023		(134,961)	
	\$	(569,551)	

Actuarial Assumptions

The total pension liability in the June 30, 2018 actuarial valuations was determined using the entry age normal actuarial cost method. The assumptions included in the June 30, 2018, actuarial valuation were: (a) 7.50% investment rate of return, (b) projected annual salary increases depending on age, service and type of employment, and (c) 3.00% payroll growth. Both (a) and (b) included an inflation component of 2.75%.

Note F. Defined Benefit Pension Plan (continued)

Sensitivity of the Library's Net Pension Liability to Changes in the Discount Rate

The discount rate used to measure the net pension liability as of the June 30, 2018 measurement date was 7.15%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates.

The following table presents the Library's share of the net pension liability calculated as of June 30, 2018, the measurement date, using a discount rate that is 1-percentage point lower (6.15%) or 1-percentage point higher (8.15%) than the current rate.

	1% Decrease	Discount Rate	1% Increase
	6.15%	7.15%	8.15%
Plan's Net Pension Liability	\$ 19,424,492	\$ 11,661,498	\$ 5,109,277

Note G. Other Postemployment Benefits

In addition to the pension benefits described in Note F, the Library provides other postemployment benefits ("OPEB") for retired employees through the California Employers' Retirement Benefit Trust fund.

Plan Description

The Library, through an agent multiple-employer plan, provides health insurance benefits to all career employees who have retired as of July 1, 1983, and thereafter at the same level of benefits as those being provided for current career employees and in accordance with the schedule of payments for the same.

Benefits Provided

The Library contributes toward post-retirement benefits for employees who retire under CalPERS and choose medical coverage under plans offered to County of Sonoma employees. The Library pays a portion of the monthly medical premiums, up to a maximum of 80%, 82%, or 84%, depending on the employee's employment tier while working. These percentages are pro-rated if the retiring employee worked less than full-time. The retired employee is responsible for paying the balance of the premiums. This benefit is provided by Library Commission approval of the employee labor union Memorandum of Understanding (MOU).

Note G. Other Postemployment Benefits (continued)

Benefits Provided

Benefits are paid for the lifetime of the retired employee, as long as the retiree remains covered under employer-sponsored health plans and pays their share of the monthly premiums. For employees hired before July 1, 1997, a spouse or domestic partner is also covered. For employees hired between July 1, 1997 and November 5, 2013, a spouse or domestic partner is covered if the retiree worked at least 20 years. For all other retirees, dependents may be covered if the retiree pays the premiums. Benefits for employees hired after November 5, 2013 cease at age 65.

The Library also reimburses covered retirees for Medicare Part B premiums. Retired employees may be covered under the Library's dental and vision plans, but must pay the entire premium for those coverages.

Employees Covered by Benefit Terms

As of June 30, 2019, the following employees were covered by the benefit terms:

Retirees and beneficiaries currently receiving benefits	146
Inactive employees or employees currently receiving benefits	94
Totals	240

Contributions

The contribution requirements of OPEB plan members and the Library are established and may be amended by agreement of the Library Commission and employee labor union. The required contribution is based on projected pay-as-you-go financing requirements, with an additional amount to fund benefits as determined annually by the Library Commission. For the year ended June 30, 2019, the Library contributed \$2,869,291 which includes the current pay-as-you-go portion of the current premium, plus an additional \$2,250,000. Total contributions represented 27.1 percent of covered payroll. OPEB plan members receiving benefits are currently not required to contribute.

Net OPEB Liability

The Library's net OPEB liability was measured as of July 1, 2018, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date.

Note G. Other Postemployment Benefits (continued)

Actuarial Assumptions

The total OPEB liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.75%
Salary increases	3.00%
Investment rate of return	5.00%
Healthcare cost trend rates	4.00%

Mortality rates were based off the 2014 CalPERS OPEB Assumptions Model for "public agency miscellaneous" report.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the flowing table:

		Long-Term Expected
Asset Class	Target Allocation	Real Rate of Return
Global equity	24%	5.25%
Fixed income	39	0.99
Treasury securities	26	0.45
Real estate trusts	8	4.50
Commodities	3	3.90
	100%	

Discount Rate

The discount rate used to measure the total OPEB liability was 5 percent. The projection of cash flows used to determine the discount rate assumed that Library contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB plan's fiduciary net position was project to be available to make all projected OPEB payments for current active and inactive employees. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

Note G. Other Postemployment Benefits (continued)

Changes in the Net OPEB Liability

	Increase (Decrease)							
			Pla	n Fiduciary	N	Net OPEB		
	T	otal OPEB	No	et Position		Liability		
	L	iability {a}	{b}			{a} - {b}		
Balances as of June 30, 2018	\$	16,064,074	\$	1,339,454	\$	14,724,620		
Changes for the year:								
Service cost		318,075		-		318,075		
Interest		785,072		-		785,072		
Employer contributions		-		875,288		(875,288)		
Net investment income		-		64,629		(64,629)		
Benefit payments		(725,288)		(725,288)		-		
Administrative expense				(690)		690		
Net changes		377,859		213,939		163,920		
Balances at June 30, 2019	\$	16,441,933	\$	1,553,393	\$	14,888,540		

Sensitivity of the net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the Library, as well as what the Library's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4 percent) or 1-percentage-point higher (6 percent) than the current discount rate:

	1%	6 Decrease	Curre	nt Discount Rate	1% Increase			
		4.0%		5.0%		6.0%		
Net OPEB Liability	\$	17,384,734	\$	14,888,540	\$	12,870,158		

Note G. Other Postemployment Benefits (continued)

Sensitivity of the net OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the net OPEB liability of the Library, as well as what the Library's net OPEB liability would be if it were calculated using healthcare cost trend raters that are 1-percentage-point lower (3 percent) or 1-percentage-point higher (5 percent) than the current healthcare cost rate:

Net OPEB Liability	1%	Decrease	T	rend Rates	19	6 Increase		
		3.0%		4.0%		5.0%		
Net OPEB Liability	\$	12,750,704	\$	14,888,540	\$	17,517,695		

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2019 the Library recognized OPEB expense of \$1,038,694. At June 30, 2019 the Library reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	utflows of		ed Inflows
	K	esources	oi Ke	sources
Net difference between projected and actual earnings				
on OPEB plan investments	\$	5,901	\$	-
Contributions subsequent to the measurement date		2,869,291		
Total	\$	2,875,192	\$	

The \$2,869,291 reported as deferred outflows of resources related to contributions subsequent to the June 30, 2018 measurement date will be recognized as a reduction of the net OPEB liability during the fiscal year ending June 30, 2020. Other amounts reported as deferred outflow of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended						
June 30	OPE	OPEB Expense				
2020	\$	1,812				
2021		1,812				
2022		1,811				
2023		466				
	\$	5,901				

Note G. Other Postemployment Benefits (continued)

Health Reimbursement Account

For employees hired or rehired after November 6, 2013, the Library recognizes a liability for future qualified post-employment healthcare benefits. Employees hired or rehired after November 6, 2013, are eligible for this benefit. Eligibility is based upon completion of two full years of consecutive regular service with the Library with scheduled hours at least 50% of full-time. Employees earn a prorated share of the benefit up to \$1,200 a year. After an employee has worked the two full years of service an initial accrual is made and there are no further service requirements. Upon retirement from the Library and application for service retirement benefits or disability retirement benefits from the California Public Employees' System ("CalPERS"), participants ages 55 or older may submit claims for reimbursement for eligible expenses.

Note H. Deferred Compensation Plan

The Library has established two deferred compensation plans (the "Plans") created in accordance with California Government Code Section 53212 and Internal Revenue Code Section 457. The Plans permit employees to defer a portion of their salary until future years. Additionally, in lieu of Social Security and in accordance with FICA requirements, the Library uses these plans to provide a deferred compensation plan for part-time, seasonal and temporary employees who are not eligible for CalPERS. The contribution rates are 4.5% for the employer and 3% for the employee.

The Plans' assets are held by CalPERS and Nationwide Insurance for the exclusive benefit of the employees and their beneficiaries and therefore, are not recorded as assets of the Library. Each employee directs the investment of the assets in his or her account.

Note I. Commitments

Operating Leases

The Library leases copiers for its branches under an operating lease agreement that expires in 2023. The minimum monthly lease payment for the copiers amounts to approximately \$4,480.

The Library leases space for its Forestville library facility under a month to month lease, with an 18-month termination clause which requires minimum monthly lease payments of approximately \$432. Additionally, on July 1, 2017, the Library entered into a 5-year lease for its Occidental library facilities. The minimum monthly lease payments amount to \$1,186 for this lease. On May 19, 2019, the Library entered into a 5-year lease for its Roseland library facilities. The minimum monthly lease payments amount to \$7,178 for this lease.

On April 1, 2017, the Library entered into a 6-year lease for an office building in Rohnert Park for its administrative headquarters. The minimum monthly lease payments amount to \$35,510.

Future minimum lease payments under the above referenced operating leases as of June 30, 2019, were as follows:

Year ending June 30,	
2020	\$ 608,775
2021	637,628
2022	651,725
2023	651,782
2024	301,641
Thereafter	147,021
	\$ 2,998,572

Note J. Long-Term Obligations

A summary of changes in long-term obligations for the governmental activities is as follows:

	Balance					Balance	Due	Within										
	July 1, 2018	I	Increase	Decrease		Decrease		Decrease		Decrease		Decrease		Decrease		June 30, 2019	On	e Year
Compensated absences	\$ 1,140,188	\$	97,563	\$	-	\$ 1,237,751	\$	-										
Health reimbursement	44,981		93,705		-	138,686		-										
account liability																		
Net pension liability	14,055,294		-		(2,393,796)	11,661,498		-										
Net OPEB liability	14,724,620		163,920		-	14,888,540		-										
Total	\$29,965,083	\$	355,188	\$	(2,393,796)	\$ 27,926,475	\$	-										

Note K. Insurance

The Library carries commercial insurance for all significant risks of loss which include public official liability, general liability, property and workers' compensation insurance. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note L. Related Party Transactions

During the year ended June 30, 2019, the Library contracted with the County of Sonoma for services related to maintaining the Library's general ledger, legal advice, project management and for access to service yards and fuel. Total expenditures for such services amounted to \$248,249.

Note M. Measure Y Sales Tax Revenues

The Measure Y Special Revenue Fund was created in November 2016 with the passage of the Sonoma County Library Maintenance, Restoration and Enhancement Act to account for the related sales tax revenues and expenditures of Measure Y. Measure Y is funded by a one-eighth of one percent (0.125%) sales tax in Sonoma County and created a stable funding source to supplement existing funding for library operations.

According to the Sonoma County Library Maintenance, Restoration and Enhancement Act sales tax revenue should be used for the following:

- Maintaining and enhancing library hours and programs
- Reversing the deterioration in services at existing libraries
- Upgrading and maintaining facilities services and collections throughout the incorporated and unincorporated territory of the County

Note N. Future Governmental Accounting Standards

The Governmental Accounting Standards Board (GASB) has released the following new standards:

Statement "Leases"

No. 87

Effective for reporting periods beginning after June 15, 2021, this statement better meets the information needs of financial statement users by improving accounting and financial reporting for leases by governments.

The impact on the basic financial statements of the Library of this pronouncement which has not yet been adopted is unknown at this time.



Schedule of Revenues, Expenditures and Changes in Fund Balance-Budget and Actual - General Fund

For the Fiscal Year Ended June 30, 2019

	Dudantas	1 Amounts		Variance with			
	Budgeted	d Amounts	A -41	Final Budget Positive			
	Original	Final	Actual Amounts	(Negative)			
Revenues	Original	Tillal	Amounts	(Negative)			
Property taxes	\$ 18,242,000	\$ 18,242,000	\$ 20,202,823	\$ 1,960,823			
Fines, fees and services	455,000	455,000	380,453	(74,547)			
Intergovernmental	268,000	268,000	1,277,880	1,009,880			
Investment earnings	·	•					
Grants and contributions	24,000	24,000	394,174	370,174			
	15,000	15,000 40,000	750	(14,250)			
Other revenue Total revenues	40,000 19,044,000	19,044,000	118,373 22,374,453	78,373 3,330,453			
Total revenues	19,044,000	17,044,000	22,374,433	3,330,433			
Expenditures							
Current							
Salaries and employee benefits	14,596,721	17,796,721	16,045,044	1,751,677			
Operating	4,447,279	4,447,279	5,031,847	(584,568)			
Capital outlay	-	-	14,115	(14,115)			
Total expenditures	19,044,000	22,244,000	21,091,006	1,152,994			
Excess of revenues							
over expenditures	-	(3,200,000)	1,283,447	4,483,447			
Other financing sources							
Sale of capital assets	-	-	2,963	2,963			
Net change in fund balance	\$ -	\$ (3,200,000)	1,286,410	\$ 4,486,410			
Fund balance at beginning of year			11,791,721				
Fund balance at end of year			\$ 13,078,131				

Schedule of Revenues, Expenditures and Changes in Fund Balance-Budget and Actual - Measure Y Special Revenue Fund

For the Fiscal Year Ended June 30, 2019

	Budgeted	1 Amounts		Variance with Final Budget
	Original	Final	Actual Amounts	Positive (Negative)
Revenues				
Sales tax	\$ 11,500,000	\$ 11,500,000	\$ 13,055,614	\$ 1,555,614
Investment earnings	10,000	10,000	269,366	259,366
Total revenues	11,510,000	11,510,000	13,324,980	1,814,980
Expenditures				
Current				
Salaries and employee benefits	5,177,423	5,177,423	3,724,881	1,452,542
Operating	4,132,577	5,267,577	4,478,625	788,952
Capital outlay	2,200,000	3,875,000	1,277,965	2,597,035
Total expenditures	11,510,000	14,320,000	9,481,471	4,838,529
Excess of revenues				
over expenditures	-	(2,810,000)	3,843,509	6,653,509
Net change in fund balance	\$ -	\$ (2,810,000)	3,843,509	\$ 6,653,509
Fund balance at beginning of year			6,532,433	
Fund balance at end of year			\$ 10,375,942	

Sonoma County Library

Schedule of Library Pension Contributions Last Ten Fiscal Years*

Reporting date June 30,	2019	2018	2017	2016	2015
Actuarially determined contribution Contributions in relation to the actuarially	\$ 1,869,703	\$ 1,653,431	\$ 1,352,442	\$ 1,195,632	\$ 1,133,492
determined contribution	(1,869,703)	(1,653,431)	(1,352,442)	(1,195,632)	(1,133,492)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll Contributions as a percentage of covered payroll	\$ 9,946,268 18.80%	\$ 8,244,700 20.05%	\$ 7,818,837 17,30%	\$ 7,758,220 15,41%	\$ 7,748,794 14.63%

^{*} The required supplementary information is intended to show information for ten years. Additional years' information will be displayed as this information becomes available.

Sonoma County Library

Schedule of Changes in Net Pension Liability and Related Ratios Last Ten Fiscal Years*

Measurement period ended June 30,	2018	2017	2016	2015	2014
Total pension liability:					
Service cost	\$ 1,807,635	\$ 1,633,193	\$ 1,423,654	\$ 1,442,797	\$ 1,490,945
Interest	4,536,569	4,482,004	4,453,116	4,248,946	4,138,394
Difference between expected and actual experience	(349,394)	(1,445,196)	93,423	(1,492,564)	-
Changes in benefit terms	-	-	-	-	_
Changes in assumptions	(1,639,615)	3,272,906	_	(911,611)	_
Benefit payments including refunds of	(, , , ,	, ,		(, ,	
employee contributions	(3,512,652)	(3,387,906)	(3,281,136)	(2,932,286)	(2,743,538)
Net change in total pension liability	842,543	4,555,001	2,689,057	355,282	2,885,801
	012,010	1,000,001	2,00>,001	000,202	2,000,001
Total pension liability - beginning	66,290,028	61,735,027	59,045,970	58,690,688	55,804,887
Total pension liability - ending (A)	\$ 67,132,571	\$ 66,290,028	\$ 61,735,027	\$ 59,045,970	\$ 58,690,688
Plan fiduciary net position:					
Contributions - employer	\$ 1,869,703	\$ 1,653,431	\$ 1,352,442	\$ 1,195,632	\$ 1,133,492
Contributions - employee	751,451	659,831	578,623	511,408	527,839
Net investment income	4,363,935	5,313,477	277,617	1,134,413	7,419,651
Benefit payments including refunds of					
employee contributions	(3,512,652)	(3,387,906)	(3,281,136)	(2,932,286)	(2,743,538)
Plan to plan resource movement	(129)	-	-	3,532	-
Administrative expense	(81,396)	(70,968)	(29,966)	(55,330)	-
Other miscellaneous income/(expense)	(154,573)	-	-	-	-
Net change in plan fiduciary net position	3,236,339	4,167,865	(1,102,420)	(142,631)	6,337,444
Plan fiduciary net position - beginning	52,234,734	48,066,869	49,169,289	49,311,920	42,974,476
	, 1,7 1	,,	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,.	-,-,-,,,,,
Plan fiduciary net position - ending (B)	\$ 55,471,073	\$ 52,234,734	\$ 48,066,869	\$ 49,169,289	\$ 49,311,920
Plan net pension liability (A)-(B)	\$ 11,661,498	\$ 14,055,294	\$ 13,668,158	\$ 9,876,681	\$ 9,378,768
Plan fiduciary net position as a percentage of the total					
pension liability	82.63%	78.80%	77.86%	83.27%	84.02%
Covered payroll	\$ 9,946,268	\$ 8,244,700	\$ 7,818,837	\$ 7,758,220	\$ 7,748,794
Plan net pension liability as a					
percentage of covered payroll	117.24%	170.48%	174.81%	127.31%	121.04%

^{*} The required supplementary information is intended to show information for ten years. Additional years' information will be displayed as this information becomes available.

Sonoma County Library

Schedule of Library OPEB Contributions Last Ten Fiscal Years *

Reporting date June 30,		2018		
Actuarially determined contribution Contributions in relation to the actuarially	\$	875,288	\$ 800,044	
determined contribution		(875,288)	(800,044)	
Contribution deficiency (excess)	\$	<u>-</u>	\$ 	
Covered payroll	\$	10,583,000	\$ 9,128,000	
Contributions as a percentage of covered payroll		8.27%	8.76%	

^{*} The required supplementary information is intended to show information for ten years. Additional years' information will be displayed as this information becomes available.

Schedule of Changes in the Net OPEB Liability Last Ten Fiscal Years*

Measurement period ended June 30,		2018	2017
Total OPEB liability:			
Service cost	\$	318,075	\$ 308,811
Interest		785,072	765,727
Changes in benefit terms		-	-
Difference between actual and expected experience		-	-
Changes in assumptions		-	-
Benefits paid to retirees		(725,288)	(650,044)
Net change in Total OPEB liability		377,859	424,494
Total OPEB Liability - beginning		16,064,074	15,639,580
Total OPEB Liability - ending (A)	\$	16,441,933	\$ 16,064,074
Plan fiduciary net position: Contributions - employer Net investment income Benefits paid to retirees Administrative expense	\$	875,288 64,629 (725,288) (690)	\$ 800,044 50,241 (650,044) (587)
Net change in plan fiduciary net position		213,939	199,654
Plan fiduciary net position - beginning		1,339,454	1,139,800
Plan fiduciary net position - ending (B)	\$	1,553,393	\$ 1,339,454
Net OPEB liability - ending (A)-(B)	\$	14,888,540	\$ 14,724,620
Plan fiduciary net position as a percentage of the total OPEB liability		9.45%	8.34%
Covered-employee payroll	\$	10,583,000	\$ 9,128,000
Net OPEB liability as a percentage of covered-employee payroll		140.68%	161.31%

^{*} The required supplementary information is intended to show information for ten years. Additional years' information will be displayed as this information becomes available.

Note A. Budgetary Accounting

Budgetary revenue estimates represent original estimates modified for any authorized adjustment which was contingent upon new or additional revenue sources. Budgetary expenditure amounts represent original appropriations adjusted by budget transfers and authorized appropriation adjustments made during the year. Budgets are adopted on a basis consistent with generally accepted accounting principles.

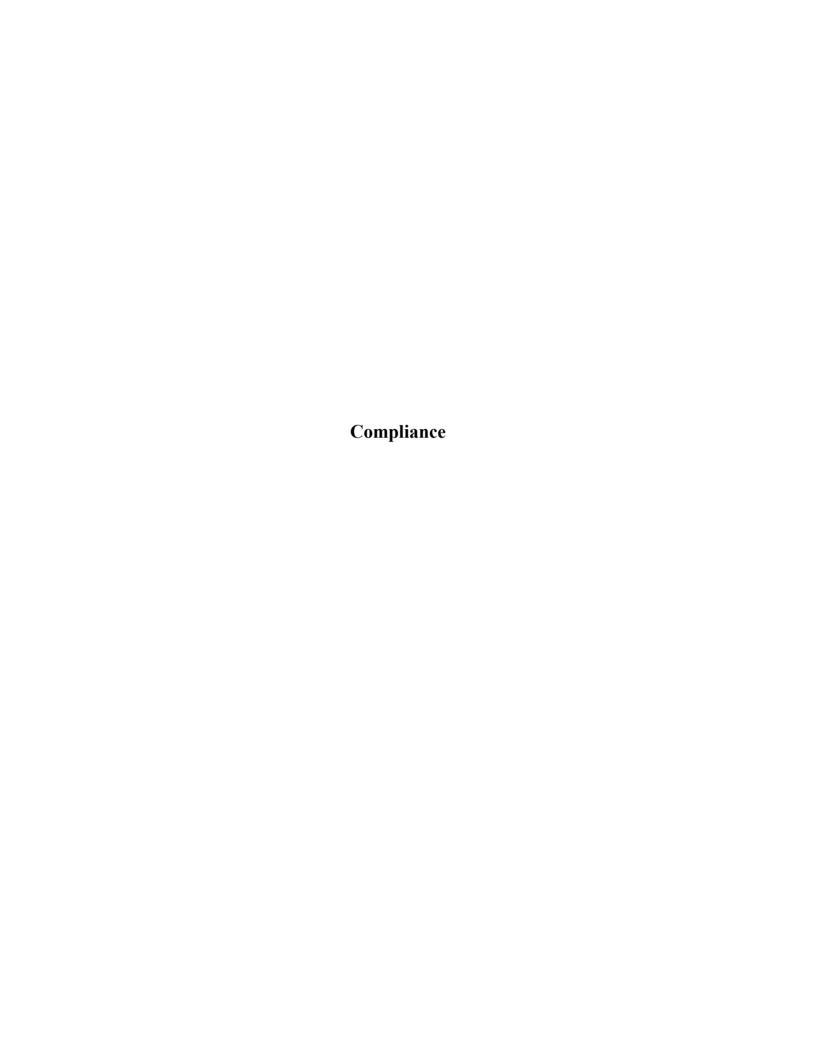
Note B. Net Pension Liability and Related Ratios

a) Benefit Changes

The figures in the Schedule of Changes in Net Pension Liability and Related Ratios do not include any liability impact that may have resulted from plan changes which occurred after the June 30, 2017 valuation date. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a. Golden Handshakes).

b) Changes of Assumptions

In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions December 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflect an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.







Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Library Commission Sonoma County Library Santa Rosa, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial statement audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements as listed in the table of contents of the Sonoma County Library (the "Library") as of and for the year ended June 30, 2019, and have issued our report thereon dated July 16, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Library's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Library's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* (continued)

Independent Auditor's Report (continued)

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Library's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Parente a Brinku LLP

Santa Rosa, California July 16, 2021